COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

<u>L.R. NO.</u>: 4522-07

BILL NO.: HCS FOR HB 1868

SUBJECT: ST. LOUIS: REGIONAL TAXICAB COMMISSION

TYPE: ORIGINAL APRIL15, 2002

FISCAL SUMMARY

ESTIMATED NET EFFECT ON STATE FUNDS			
FUND AFFECTED	FY 2003	FY 2004	FY 2005
TOTAL ESTIMATED NET EFFECT ON <u>All</u> State funds	\$0	\$ 0	\$0

ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2003	FY 2004	FY 2005	
TOTAL ESTIMATED NET EFFECT ON <u>ALL</u> FEDERAL	Φ.Ο.	фо	фО	
FUNDS	\$0	\$0	\$(

ESTIMATED NET EFFECT ON LOCAL FUNDS

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FUND AFFECTED	FY 2003	FY 2004	FY 2005
LOCAL GOVERNMENT	\$ 0	\$ 0	\$0

NUMBERS WITHIN PARENTHESES: () INDICATE COSTS OR LOSSES. THIS FISCAL NOTE CONTAINS 7 PAGES.

FISCAL ANALYSIS

ASSUMPTION

OFFICIALS OF THE CITY OF ST. LOUIS AIRPORT AUTHORITY ASSUME THAT THIS PROPOSAL WOULD HAVE A POSITIVE FISCAL IMPACT. OFFICIALS STATED THAT CURRENTLY ST. LOUIS COUNTY CONTROLS AND REGULATES TAXICAB OPERATIONS AT THE AIRPORT. OFFICIALS ASSUME THAT UNDER THIS PROPOSAL THEY WOULD HAVE THAT AUTHORITY. OFFICIALS ASSUME THAT THEY WOULD ENTER INTO A CONCESSION-TYPE AGREEMENT, WITH ONE OR MORE TAXICAB OPERATORS, SUCH AGREEMENT WOULD INCLUDE AN ACTIVITY FEE, (PERCENT OF REVENUE, TRIP FEE, ETC.), AND A MINIMUM ANNUAL GUARANTEE. OFFICIALS ASSUME AN INCREASE IN REVENUE, HOWEVER, THE AMOUNT OF INCREASE IS UNKNOWN. OFFICIALS STATED THAT THE AIRPORT'S CURRENT ANNUAL REVENUE FROM CAB OPERATIONS IS APPROXIMATELY \$90,000.

OFFICIALS OF THE CITY OF ST. LOUIS-DIVISION OF BUDGET ASSUME THIS PROPOSAL WOULD HAVE FISCAL IMPACT TO THE CITY. OFFICIALS STATED THAT CURRENT INCOME FROM INSPECTIONS PERFORMED BY THE STREET DIVISION GENERATES APPROXIMATELY \$52,350 ANNUALLY, WITH ESTIMATED ANNUAL COST OF ADMINISTRATION, AND INSPECTIONS OF \$38,335. OFFICIALS ESTIMATE AN ANNUAL LOSS OF \$14.015. OFFICIALS STATED THAT THERE IS 1 FULL-TIME EMPLOYEE, AND 3 PART-TIME EMPLOYEES THAT

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ADMINISTER THE TAXICAB PROGRAM FOR THE CITY OF ST. LOUIS. OFFICIALS ASSUME THEY WOULD LOSE FEE MONIES AS WELL AS COST OF OPERATION OF A TAXICAB REGULATION AND INSPECTION PROGRAM. OFFICIALS ASSUME THAT ANY UNSPENT FUNDS WOULD GO TO THE TAXICAB COMMISSION. OFFICIALS STATED THAT THE CITY OR COUNTY COULD APPROPRIATE MONEY TO THE NEW COMMISSION, HOWEVER, OFFICIALS STATED THAT DECISION WOULD BE LEFT TO THE CITY'S ADMINISTRATION.

ST. LOUIS COUNTY DID NOT RESPOND TO THIS FISCAL NOTE REQUEST, HOWEVER, IN RESPONSE TO ALMOST IDENTICAL LEGISLATION FROM THIS SESSION, THE FOLLOWING FISCAL IMPACT ESTIMATES WERE SUBMITTED:

OFFICIALS OF THE OFFICE OF THE DIRECTOR OF ADMINISTRATION OF ST. LOUIS COUNTY STATED THAT THE COUNTY CURRENTLY SETS LICENSING AND INSPECTION FEES FOR TAXICAB ADMINISTRATION AND REGULATION WITH THE GOAL OF OFFSETTING THEIR COSTS OF PROVIDING THESE SERVICES. OFFICIALS ASSUME UNDER THIS PROPOSAL ST. LOUIS COUNTY WOULD LOSE FEE REVENUES, BUT WOULD ALSO LOSE RESPONSIBILITY FOR THE CORRESPONDING REGULATORY COSTS. THE NET EFFECT SHOULD BE COST NEUTRAL TO ST. LOUIS COUNTY.

OVERSIGHT ASSUMES THAT THE REGIONAL TAXICAB COMMISSION WOULD RECEIVE REVENUES FROM LICENSES, INSPECTION FEES, UNEXPENDED BALANCES FROM EXISTING CITY AND COUNTY FUNDS, ETC., AND WOULD REALIZE COST FROM INSPECTIONS, CODE ENFORCEMENT, AND ADMINISTRATION OF THE COMMISSION. OVERSIGHT ASSUMES THAT IN A GIVEN YEAR, COST OF ADMINISTRATION OF THE COMMISSION WOULD NOT EXCEED REVENUES, THEREFORE, OVERSIGHT WILL SHOW FISCAL IMPACT TO THE REGIONAL TAXICAB COMMISSION AS \$0. THE CITY AND COUNTY WOULD LOSE REVENUES FROM INSPECTION FEES, LICENSES.

ASSUMPTION (CONTINUED)

ETC., HOWEVER, THEY WOULD REALIZE SAVINGS FROM THE COSTS OF CODE OR ORDINANCE ENFORCEMENT, INSPECTIONS, REGULATION,

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AND ADMINISTRATION. OVERSIGHT ASSUMES LOSS OF REVENUE AND SAVINGS WOULD EQUAL RESULTING IN NO FISCAL IMPACT TO THE CITY AND COUNTY. THIS PROPOSAL DOES NOT MANDATE AN APPROPRIATION FROM THE CITY OR COUNTY TO THE REGIONAL TAXICAB COMMISSION.

FISCAL IMPACT - STATE GOVERNMENT	FY 2003 (10 MO.)	FY 2004	FY 2005
	\$0	\$0	\$0
FISCAL IMPACT - LOCAL GOVERNMENT	FY 2003 (10 MO.)	FY 2004	FY 2005

ST. LOUIS CITY AND COUNTY

SAVINGS - TO CITY AND COUNTY
LOSS OF DUTIES OF TAXICAB UNKNOWN UNKNOWN UNKNOWN ADMINISTRATION, AND REGULATION, CODE ENFORCEMENT.

LOSS OF REVENUE FROM TAXICAB LICENSING, AND INSPECTION FEES, UNSPENT FUND MONIES	(UNKNOW	(UNKNOW	(UNKNOW
	N)	N)	N)
ESTIMATED NET EFFECT TO ST. LOUIS CITY AND COUNTY	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

* ST. LOUIS CITY ESTIMATES AN ANNUAL LOSS OF REVENUE OF APPROXIMATELY \$14,000. REGIONAL TAXICAB COMMISSION

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FISCAL IMPACT - LOCAL FY 2003 FY 2004 FY 2005

GOVERNMENT (10 MO.)

INCOME- REGIONAL TAXICAB

COMMISSION

FROM LICENSING FEES. UNKNOWN UNKNOWN

INSPECTION FEES, UNSPENT REVENUES, APPROPRIATIONS.

ETC.

COST- REGIONAL TAXICAB

COMMISSION

TAXICAB REGULATION. (UNKNOW (UNKNOW (UNKNOW INSPECTION, AND N) N) N)

ADMINISTRATION

ESTIMATED NET EFFECT TO <u>\$0</u> \$0 \$0

REGIONAL TAXICAB

COMMISSION

FISCAL IMPACT - SMALL BUSINESS

UNLESS INSPECTION FEES, LICENSE FEES, OR CODE REGULATIONS WOULD BE GREATER THAN CURRENT FEES AND REGULATIONS UNDER CITY AND COUNTY ORDINANCE. SMALL BUSINESSES. (TAXICAB COMPANIES), COULD EXPECT NO FISCAL IMPACT.

DESCRIPTION

THIS SUBSTITUTE CREATES A REGIONAL TAXICAB COMMISSION THAT WILL EXERCISE AUTHORITY OVER A REGIONAL TAXICAB DISTRICT CONSISTING OF ST. LOUIS CITY AND ST. LOUIS COUNTY. THE PURPOSES OF THE COMMISSION ARE TO IMPROVE THE QUALITY OF TAXICAB SERVICE AND TO EXERCISE AUTHORITY OVER LICENSING. CONTROL, AND REGULATION OF THE DISTRICT. THE COMMISSION IS A PUBLIC CORPORATION ACTING IN A GOVERNMENTAL CAPACITY.

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THE SUBSTITUTE SPECIFIES THE COMPOSITION OF THE COMMISSION, INCLUDING THE NUMBER OF MEMBERS, APPOINTMENT OF MEMBERS, TERMS OF SERVICE, THE SELECTION OF A CHAIRPERSON, AND RESIDENCY REQUIREMENTS FOR MEMBERS. THE SUBSTITUTE ALSO SPECIFIES THE DUTIES AND POWERS OF THE COMMISSION.

IN ADDITION, THE SUBSTITUTE:

- (1) REQUIRES THE COMMISSION TO ESTABLISH A DISTRICT-WIDE TAXICAB CODE WHICH SEEKS TO PRESERVE CODE PROVISIONS SIMILAR TO SPECIFIED CODE SECTIONS OF THE ST. LOUIS CITY MUNICIPAL ORDINANCES AND ST LOUIS COUNTY ORDINANCES;
- (2) REQUIRES THE COMMISSION TO SEEK INPUT FROM ST. LOUIS CITY, ST. LOUIS COUNTY, AND THE LAMBERT-ST. LOUIS INTERNATIONAL AIRPORT AUTHORITY FOR THE PURPOSE OF PROVIDING TAXICAB SERVICE:
- (3) REQUIRES THE ORDINANCES FOR ST. LOUIS CITY AND ST. LOUIS COUNTY RELATING TO TAXICABS TO REMAIN IN FORCE FOR 120 DAYS AFTER THE COMMISSION ADOPTS ITS TAXICAB CODE, AND THEN TO BE

DESCRIPTION (CONTINUED)

RESCINDED;

- (4) REQUIRES THE COMMISSION TO DEVELOP PROCEDURES PERTAINING TO LICENSURE REQUIREMENTS AND APPEAL PROCEDURES FOR LICENSURE;
- (5) REQUIRES THE COMMISSION TO ESTABLISH AN ANNUAL FEE-GENERATED BUDGET;
- (6) REQUIRES THE COMMISSION TO SUBMIT A WRITTEN REPORT BEFORE THE SECOND MONDAY IN APRIL OF EACH YEAR TO THE CHIEF EXECUTIVES AND GOVERNING BODIES OF ST. LOUIS CITY AND ST. LOUIS COUNTY. THE REPORT IS REQUIRED TO CONTAIN THE

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OPERATING CONDITIONS AND FISCAL MANAGEMENT CONDITIONS OF THE COMMISSION; AND

(7) REQUIRES THE CHIEF EXECUTIVES OF ST. LOUIS CITY AND ST. LOUIS COUNTY, BEFORE THE END OF THE FIRST FISCAL YEAR OF THE COMMISSION, TO APPOINT ONE OR MORE CERTIFIED PUBLIC ACCOUNTANTS WHO WILL CONDUCT AN ANNUAL EXAMINATION OF THE COMMISSION S BOOKS, PAPERS, DOCUMENTS, ACCOUNTS, AND VOUCHERS. THE COMMISSION IS REQUIRED TO ASSIST THE CERTIFIED PUBLIC ACCOUNTANTS IN THE PERFORMANCE OF THEIR DUTIES.

THIS LEGISLATION IS NOT FEDERALLY MANDATED, WOULD NOT DUPLICATE ANY OTHER PROGRAM AND WOULD NOT REQUIRE ADDITIONAL CAPITAL IMPROVEMENTS OR RENTAL SPACE.

SOURCES OF INFORMATION

ST. LOUIS AIRPORT AUTHORITY
DIRECTOR OF ADMINISTRATION- ST. LOUIS COUNTY
CITY OF ST. LOUIS

Mickey Wilson, CPA MICKEY WILSON, CPA ACTING DIRECTOR APRIL 15, 2002